

Schedule 13

Funding Request for the FY 2018-19 Budget Cycle

Department of Human Services

Request Title

R-05b Community Based Intensive Residential Treat. Program

Dept. Approval By: Melissa Wavellet Supplemental FY 2017-18
 OSPB Approval By: [Signature] Change Request FY 2018-19
 Budget Amendment FY 2018-19

Summary Information	Fund	FY 2017-18		FY 2018-19		FY 2019-20
		Initial Appropriation	Supplemental Request	Base Request	Change Request	Continuation
Total		\$21,823,405	\$0	\$34,281,635	\$0	\$0
FTE		21.3	0.0	21.3	0.0	0.0
Total of All Line Items Impacted by Change Request	GF	\$0	\$0	\$12,417,148	\$0	\$0
	CF	\$2,607,153	\$0	\$2,648,235	\$0	\$0
	RF	\$22,785	\$0	\$22,785	\$0	\$0
	FF	\$19,193,467	\$0	\$19,193,467	\$0	\$0

Line Item Information	Fund	FY 2017-18		FY 2018-19		FY 2019-20
		Initial Appropriation	Supplemental Request	Base Request	Change Request	Continuation
Total		\$32,021,865	\$0	\$32,021,865	\$2,218,688	\$2,218,688
FTE		0.0	0.0	0.0	0.0	0.0
08. Behavioral Health Services, (C)	GF	\$12,417,148	\$0	\$12,417,148	\$0	\$0
Substance Use Treatment and Prevention, (1)	CF	\$411,250	\$0	\$411,250	\$2,201,367	\$2,201,367
Treatment Services -	RF	\$0	\$0	\$0	\$17,321	\$17,321
- Treatment and Detoxification Contracts	FF	\$19,193,467	\$0	\$19,193,467	\$0	\$0

Total		\$2,218,688	\$0	\$2,259,770	(\$2,218,688)	(\$2,218,688)
FTE		21.3	0.0	21.3	0.0	0.0
08. Behavioral Health Services, (E) Mental Health Institutes, (2) Mental Health Institutes - Pueblo -- Circle Program	GF	\$0	\$0	\$0	\$0	\$0
	CF	\$2,195,903	\$0	\$2,236,985	(\$2,201,367)	(\$2,201,367)
	RF	\$22,785	\$0	\$22,785	(\$17,321)	(\$17,321)
	FF	\$0	\$0	\$0	\$0	\$0

CF Letternote Text Revision Required?	Yes	<input checked="" type="checkbox"/>	No	<input type="checkbox"/>	If Yes, see schedule 4 fund source detail.
RF Letternote Text Revision Required?	Yes	<input checked="" type="checkbox"/>	No	<input type="checkbox"/>	
FF Letternote Text Revision Required?	Yes	<input type="checkbox"/>	No	<input checked="" type="checkbox"/>	
Requires Legislation?	Yes	<input type="checkbox"/>	No	<input checked="" type="checkbox"/>	
Type of Request?	Department of Human Services Prioritized Request				
Interagency Approval or Related Schedule	None				



Cost and FTE

- The Department requests \$0 net total funds and net 0.0 FTE in FY 2018-19 and an on-going transfer of spending authority from the Department's (8) Office of Behavioral Health (OBH), (E) Mental Health Institutes (MHIs), (2) Mental Health Institute at Pueblo, Circle Program line item to the Department's (8) Office of Behavioral Health, (C) Substance Use Treatment and Prevention Services, Treatment and Detoxification Programs line item.
- This is a net 0% change over the FY 2017-18 Circle Program appropriation.

Current Program

- The Circle Program, located at the Colorado Mental Health Institute at Pueblo (CMHIP), is a Joint Commission accredited, OBH licensed, inpatient substance use disorder treatment program that serves adults with co-occurring substance use and mental health disorders, many of whom also have histories of criminal behavior.
- The Circle Program provides a structured and intensive 90-day treatment program in an unlocked setting addressing substance addiction, mental health conditions, trauma and criminal behavior.

Problem or Opportunity

- The Circle Program is the only program on the CMHIP campus that predominately serves patients who are voluntary or committed under civil proceedings. In July 2017, community behavioral health providers approached the Department expressing an interest in subcontracting program operations in the current location or alternative location(s). This would also benefit the program, as CMHIP lacks the necessary resources to properly staff the Circle Program on its campus.
- The Circle Program is a State-operated program on the CMHIP campus with more than 15 beds and is classified as an Institution for Mental Diseases (IMD), which prohibits it from receiving revenue from public (Medicaid) insurance, except in very limited circumstances.

Consequences of Problem

- Recent CMHIP staffing shortages coupled with increasing court ordered forensic patient referrals for competency evaluation and restoration to competency treatment resulted in the temporary need to reassign Circle Program staff to other parts of the hospital. Current funding structures unnecessarily link Circle Program staffing to CMHIP staffing and could result in continued program closure.
- The program is State funded and there is potential to leverage public or private insurance.

Proposed Solution

- The Department requests an on-going transfer of spending authority from the Department's (8) OBH, (E) MHIs, (2) CMHIP, Circle Program line item to the Department's (8) OBH, (C) Substance Use Treatment and Prevention Services, Treatment and Detoxification Programs line item.
- The proposed structure would allow the Department to issue a state-wide Request for Proposals to maximize local community resources and allow access to revenue from public (Medicaid) and private insurance, which would better serve the patients and the community.

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COLORADO
Department of Human Services

John W. Hickenlooper
Governor

Reggie Bicha
Executive Director

FY 2018-19 Funding Request | November 1, 2017

Department Priority: R-05b

Request Detail: Community Based Intensive Residential Treatment Program

Summary of Incremental Funding Change for FY 2018-19	Total Funds	FTE
Community-based Intensive Residential Treatment Program	\$0	0.0
Summary of Incremental Funding Change for FY 2019-20	Total Funds	FTE
Community-based Intensive Residential Treatment Program	\$0	0.0

Problem or Opportunity:

The Department requests \$0 net total funds and net 0.0 FTE in FY 2018-19 and an on-going transfer of spending authority from the Department's (8) Office of Behavioral Health, (E) Mental Health Institutes, (2) Mental Health Institute at Pueblo, Circle Program line item to the Department's (8) Office of Behavioral Health, (C) Substance Use Treatment and Prevention Services, Treatment and Detoxification Programs line item. The FY 2017-18 appropriation for the Circle Program line item is \$2,218,688 total funds, \$2,201,367 in Marijuana Tax Cash Fund (MTCF) and \$17,321 in reappropriated funds.

The Circle Program, located at the Colorado Mental Health Institute at Pueblo (CMHIP), is a Joint Commission accredited, Office of Behavioral Health licensed, intensive treatment program that serves adults who suffer from co-occurring disorders (mental illness and substance abuse). The Colorado Mental Health Institute at Pueblo has been treating patients with co-occurring disorders since the late 1960's, and archived documents identify the name Circle Program has been used since the late 1990's.

The Circle Program provides a comprehensive regimen in a 90-day inpatient (unlocked) therapeutic-community (TC) setting that addresses co-occurring treatment needs including mental illness, substance abuse, trauma treatment and criminal behavior. The adult inpatient program admits men and women ages 18-65 who have been unsuccessful in other inpatient or outpatient substance abuse programs, and who have been unable to maintain sobriety outside a structured environment. Many individuals receive treatment through the Circle Program as a condition of legal charges related to substance abuse.

The Circle Program contains four main focus components: abstinence (no addictive medications), behavior change and development of coping strategies, tobacco cessation, and psychiatric treatment. The abstinence-based focus helps patients learn to manage their anxiety, trauma symptoms, attention problems, and chronic pain without the use of addictive medications. Patients must not be currently using benzodiazepines, stimulants (Ritalin, etc.) and narcotics for pain management before admission. People on methadone or buprenorphine maintenance prior to admission may continue this form of treatment if approved by the Medical Director. Treatment requires patients to take responsibility for changing the behaviors that contribute to ongoing substance use and criminogenic thinking. Patients are not allowed to use tobacco products during their treatment and are encouraged to remain tobacco free after discharge. Psychiatric treatment includes skill building and development of strategies to manage mental illness and develop support systems to maintain mental health and stability. In every aspect of the program, mental illness and substance abuse are fully integrated and addressed.

Table 1 illustrates Circle Program patients treated annually and the related expenditures.

Table 1: OBH-23: Circle Program Data from FY 2008-09 through FY 2014-15							
Circle Program	FY 2008-09	FY 2009-10	FY 2010-11	FY 2011-12	FY 2012-13	FY 2013-14	FY 2014-15
Inpatient Average Daily Population	19.0	19.0	16.1	17.3	18.4	18.3	17.8
Patients Served	110	115	96	93	105	102	107
Inpatient Days	6,920	6,952	5,860	6,344	6,728	6,668	6,483
Annual Expenditure (direct costs)	\$1,701,311	\$1,870,879	\$1,839,550	\$1,853,531	\$1,988,669	\$2,122,491	\$2,153,718
Direct Cost per Patient per Day ¹	\$270.36	\$260.31	\$313.92	\$292.17	\$295.58	\$318.31	\$332.21
Note:							
¹ Direct Cost per Patient is calculated by dividing the inpatient days by the annual expenditure.							

Proposed Solution:

The financial realignment, which is a net \$0 impact, can be accomplished through the transfer of spending authority from the Department's (8) Office of Behavioral Health, (E) Mental Health Institutes, (2) Mental Health Institute at Pueblo, Circle Program line item to the Department's (8) Office of Behavioral Health, (C) Substance Use Treatment and Prevention Services, Treatment and Detoxification Programs line item.

The operation of the Circle Program independent from the State will allow for program growth and enhancements that will benefit the patients who require treatment for co-occurring mental illness and substance dependence. The Department will evaluate opportunities to leverage Medicaid funding for treatment; statewide capacity to serve an overlapping population of individuals with criminal justice involvement, trauma histories, and co-occurring treatment needs; and partnerships with Public Safety community programs and resources to maximize local provider services.

Anticipated Outcomes:

As is, the Circle Program is located at the Colorado Mental Health Institute at Pueblo. This request will allow access to revenue from public (Medicaid) and private insurance through transitioning the Circle Program into the community, which would better serve its patients and the community.

Assumptions and Calculations:

Table 2 illustrates the net zero transfer of spending authority and the Long Bill appropriation and requested funding for FY 2018-19 and beyond which will allow the Circle Program to be transitioned into the community.

Table 2: Long Bill Appropriation and Requested Funding for FY 2018-19 Through FY 2020-21						
Line Item: (8) Office of Behavioral Health, (E) Mental Health Institutes, (2) Pueblo, Circle Program	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2017-18 Appropriation (SB 17-254)	\$2,218,688	\$0	\$2,201,367	\$17,321	\$0	0.0
Requested Funding (or Spending Authority)	(\$2,218,688)	\$0	(\$2,201,367)	(\$17,321)	\$0	0.0
FY 2018-19 Total Requested Appropriation	\$0	\$0	\$0	\$0	\$0	0.0
FY 2019-20 Annualization of Prior Year Funding	\$0	\$0	\$0	\$0	\$0	0.0
FY 2019-2020 Total Requested Appropriation	\$0	\$0	\$0	\$0	\$0	0.0
FY 2020-2021 Total Requested Appropriation	\$0	\$0	\$0	\$0	\$0	0.0
Line Item: (8) Office of Behavioral Health, (C) Substance Use Treatment and Prevention Services, Treatment and Detoxification Programs	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	
FY 2017-18 Appropriation (SB 17-254)	\$32,021,865	\$12,417,148	\$411,250	\$0	\$19,193,467	0.0
Requested Funding (or Spending Authority)	\$2,218,688	\$0	\$2,201,367	\$17,321	\$0	0.0
FY 2018-19 Total Requested Appropriation	\$34,240,553	\$12,417,148	\$2,612,617	\$17,321	\$19,193,467	0.0
FY 2019-20 Annualization of Prior Year Funding	\$0	\$0	\$0	\$0	\$0	0.0
FY 2019-2020 Total Requested Appropriation	\$34,240,553	\$12,417,148	\$2,612,617	\$17,321	\$19,193,467	0.0
FY 2020-2021 Total Requested Appropriation	\$34,240,553	\$12,417,148	\$2,612,617	\$17,321	\$19,193,467	0.0